THIRD REGULAR SESSION, 2008

C.B. NO. 15-100

A BILL FOR AN ACT

To amend Title 24 of the Code of the Federated States of Micronesia, as amended, by amending Sections 801 and 803 of Chapter 8 and Sections 901 and 902 of Chapter 9 and to amend title 55 of the Code of the Federated States of Micronesia, as amended, by enacting a new subchapter XII of chapter 6 to establish a Surveillance and Maritime Enforcement Revolving Fund of the Federated States of Micronesia and to provide for the deposit of a portion of revenues from criminal fines, civil penalties and forfeitures imposed pursuant to Title 24 into such fund to be used for the operation and maintenance of Federated States of Micronesia patrol boats, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

Section 1. Title 24 of the Code of the Federated States of
 Micronesia, as amended by Public Laws Nos. 10-75, 11-24, 11-26,
 11-57, 12-14, 12-34, 13-86, 14-47 and 14-55 is hereby further
 amended by amending section 801 of chapter 8 to read as follows:
 "Section 801. Forfeiture of property.

(1) Any fishing vessel, including its fishing gear, 6 7 furniture, appurtenances, stores and cargo used in or connected with the commission of any act prohibited by 8 9 this subtitle, within the territorial sea or internal 10 waters of the Federated States of Micronesia, shall be 11 subject to forfeiture to the Government of the Federated 12 States of Micronesia pursuant to a civil proceeding under this section. 13

14 (2) Any fishing vessel, including its fishing gear,
15 furniture, appurtenances or stores used in or connected
16 with the commission of any act prohibited by this
17 subtitle, within the exclusive economic zone outside the

territorial seas of the Federated States of Micronesia,
 shall be released upon the posting of a bond or other
 surety.

4 (3) Any vehicle or aircraft, all or any part of any
5 fish or fish product and the proceeds of the sale of any
6 fish seized in connection with a violation of this
7 subtitle, shall be subject to forfeiture to the
8 Government of the Federated States of Micronesia
9 pursuant to a civil proceeding under this section.

10 (4) The Supreme Court of the Federated States of 11 Micronesia shall have jurisdiction, upon application by 12 the Secretary of the Department of Justice on behalf of 13 the Federated States of Micronesia, to order any 14 forfeiture authorized under subsection (1) of this 15 section.

16 (5) If a judgment is entered for the Government of the
17 Federated States of Micronesia in a civil forfeiture
18 proceeding under this section, the Secretary of the
19 Department of Justice shall seize any property or other
20 interest declared forfeited to the Government of the
21 Federated States of Micronesia, which has not previously
22 been seized pursuant to this subtitle.

(6) The forfeited item or items shall be sold and the
 proceeds deposited into the General Fund of the
 Federated States of Micronesia and distributed in

1 accordance with subsection $\left[\frac{(6)}{(7)}\right]$ of this section. 2 (7) Fifty percent of the revenues from fines and 3 forfeitures shall be distributed to an FSM State(s) 4 which may be affected by the situation which has given 5 rise to the fine and/or forfeiture. The remaining fifty percent shall be credited to the Surveillance and 6 7 Maritime Enforcement Revolving Fund established pursuant 8 to Subchapter XII of Chapter 6 of Title 55. (8) Pending completion of the civil forfeiture 9 10 proceeding, the item or items subject to forfeiture, or any part thereof, may be released at the discretion of 11 12 the Court upon deposit with the Court of a satisfactory 13 bond, surety or other security at least equal to the 14 fair market value of the seized property. Exoneration 15 of such bond, surety or other security shall be 16 conditional upon return of the released property to the 17 appropriate court upon order, without any impairment of 18 its value, or by paying the monetary value of the 19 released property to the General Fund of the Federated 20 States of Micronesia upon order of the Court. Such 21 bond, surety or other security shall be forfeited in the 22 event that any condition is breached as shall be 23 determined by the Court, and judgment shall be recoverable by the Court against the principal of any 24 surety for any such breach. 25

C.B. NO. 15-100

1 (9) In the event there is an appeal from an order for 2 forfeiture, the Court may continue any such bond, surety or other security deposited in accordance with 3 4 subsection (6) of this section during the pendency of 5 the appeal and any retrial or rehearing on remand or may require additional security to be deposited with the 6 7 Court."

Section 2. Title 24 of the Code of the Federated States of 8 Micronesia, as amended by Public Laws Nos. 10-75, 11-24, 11-26, 9 11-57, 12-14, 12-34, 13-86, 14-47 and 14-55 is hereby further 10 amended by amending section 803 of chapter 8 to read as follows: 11 12

"Section 803. Disposition of forfeited or seized goods.

13 (1) Notwithstanding any other provision of this subtitle, any vessel, vehicle, aircraft or other item 14 15 ordered to be forfeited pursuant to this subtitle may be disposed of in such manner as prescribed by law after 16 17 the expiration of the time provided for the filing of a 18 notice of appeal.

19 (2) Any vessel, vehicle, aircraft or other item seized 20 under this subtitle, but not forfeited in any legal 21 proceedings, may be held by the Government of the 22 Federated States of Micronesia until all fines, orders 23 for costs and penalties imposed under this subtitle have been paid and, failing payment within the time allowed, 24 25 be sold and the balance of the proceeds returned to the

owner or apparent owner in accordance with this subtitle 1 2 after deduction of all fines, orders for costs, penalties imposed under this subtitle and costs of sale. 3 4 (3) The proceeds of sale of all forfeited items shall 5 be deposited into the General Fund of the Federated States of Micronesia until distributed in accordance 6 7 with subsection 7 of Section 801." Section 3. Title 24 of the Code of the Federated States of 8

9 Micronesia, as amended by Public Laws Nos. 10-75, 11-24, 11-26, 10 11-57, 12-14, 12-34, 13-86, 14-47 and 14-55 is hereby further 11 amended by amending section 901 of chapter 9 to read as follows: 12 "Section 901. Civil Penalties.

(1) Any person who is found by the Supreme Court of
the Federated States of Micronesia in a civil proceeding
to have committed an act prohibited by this subtitle
shall be liable to the Federated States of Micronesia
for a civil penalty.

18 (2) Each day of a continuing violation shall
19 constitute a separate offense, for which a separate
20 penalty shall be assessed.

(3) In determining the amount of the penalty, the
Supreme Court of the Federated States of Micronesia
shall take into account the nature, circumstances,
extent and gravity of the prohibited acts committed and,
with respect to the violator, the degree of culpability,

1any history of prior offenses, whether there are2multiple violations which together constitute a serious3disregard of conservation and management measures and4such other matters as justice may require.

5 (4) The Secretary is authorized to initiate all
6 proceedings under this section and to recover the amount
7 assessed as a civil penalty.

8 (5) The proceeds of civil penalties shall be deposited into the General Fund of the Federated States of 9 10 Micronesia. Fifty percent of the proceeds from civil 11 penalties shall then be distributed to any FSM State 12 which may be affected by the situation which has given 13 rise to this action. The remaining fifty percent shall 14 be credited to the Surveillance and Maritime Enforcement 15 Revolving Fund established pursuant to Subchapter XII of Chapter 6 of Title 55." 16

Section 4. Title 24 of the Code of the Federated States of Micronesia, as amended by Public Laws Nos. 10-75, 11-24, 11-26, 19 11-57, 12-14, 12-34, 13-86, 14-47 and 14-55 is hereby further amended by amending section 902 of chapter 9 to read as follows: "Section 902. <u>Criminal penalties</u>.

(1) Any person who commits an act prohibited by thissubtitle is subject to criminal prosecution.

(2) The Captain and any crew member of a fishing
 vessel, who is subject to criminal charges solely for

violations of this subtitle occurring outside the
 territorial waters but within the exclusive economic
 zone of the Federated States of Micronesia shall be
 released upon posting of reasonable bond or other
 surety.

6 (3) Unless otherwise provided, all maximum penalties 7 described in this subtitle shall be applicable in both 8 civil and criminal proceedings in respect to the same 9 prohibited acts. In addition to any fine, any criminal 10 violation shall also be punishable by imprisonment for 11 not more than ten (10) years, if in the commission of 12 any such offense the person:

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(a) uses a dangerous weapon;

(b) engages in conduct that causes bodily injury
to any authorized officer or authorized observer or
other officer authorized to enforce the provisions of
this subtitle; or

(c) threatens any such person with bodily injury.
(4) Each day of a continuing violation shall be
considered a separate offense, for which a separate
penalty shall be assessed.

(5) Fines shall be deposited into the General Fund of
the Federated States of Micronesia. Fifty percent of
the proceeds from criminal fines shall be distributed to
any FSM State(s) which may be affected by the situation

which has given rise to the action. <u>The remaining fifty</u>
 <u>percent shall be credited to the Surveillance and</u>
 <u>Maritime Enforcement Revolving Fund established pursuant</u>
 <u>to Subchapter XI of Chapter 6 of Title 55</u>."

5 (6) Criminal penalties shall be imposed without regard 6 to whether the person committing the prohibited act is 7 also subject to civil proceedings for the same 8 violation, and without regard to the amount of any civil 9 penalty imposed or which may be imposed in such civil 10 proceedings.

11 (7) Nothing in this subtitle shall be interpreted to 12 allow the abatement of a criminal prosecution upon the 13 late satisfaction of a civil judgment or payment of a 14 fine or other determination pursuant to administrative 15 proceedings under this subtitle."

16 Section 5. Title 55 of the Code of the Federated States of 17 Micronesia, as amended, is hereby further amended by enacting a 18 new subchapter XII of chapter 6 entitled "SURVEILLANCE AND MARINE 19 ENFORCEMENT REVOLVING FUND".

20 Section 6. Title 55 of the Code of the Federated States of 21 Micronesia, as amended, is hereby further amended by enacting a 22 new section 671 of subchapter XII of chapter 6 to read as follows:

23 <u>"Section 671. Surveillance and Marine Enforcement</u>

24 <u>Revolving Fund Established.</u> There is hereby created

25 within the Treasury of the Federated States of

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1	Micronesia the Marine Enforcement Revolving Fund
2	referred to in this Chapter as the "SMERF," separate
3	from the General Fund of the Federated States of
4	Micronesia and all other funds.
5	Section 7. Title 55 of the Code of the Federated States of
6	Micronesia, as amended, is hereby further amended by enacting a
7	new section 672 of subchapter XII of chapter 6 to read as follows:
8	Section 672. Purpose. The purpose of the SMERF is to
9	establish an ongoing revolving fund to be used only for
10	the ongoing operation and maintenance of FSM patrol
11	boats and to provide for a portion of revenues from
12	criminal fines, civil penalties and forfeitures imposed
13	pursuant to Chapter 8 and Chapter 9 of Title 24 of this
14	Code to be deposited into such account.
15	Section 8. Title 55 of the Code of the Federated States of
16	Micronesia, as amended, is hereby further amended by enacting a
17	new section 673 of subchapter XII of chapter 6 to read as follows:
18	Section 673. Deposits. All future criminal fines,
19	civil penalties and forfeitures received by the
20	Federated States of Micronesia pursuant to Chapter 8 and
21	Chapter 9 of Title 24, after distribution of those
22	portions provided by sections 801 of chapter 8 and
23	sections 901 and 902 of chapter 9 of this Title, shall
24	be deposited in the SMERF. Any unexpended moneys in the
25	SMERF at the end of the fiscal year in excess of

\$950,000 shall lapse and revert to the General Fund.
Any unexpended funds in an amount of less than \$950,000
shall not lapse. In the event the projected balance of
the fund at the close of a fiscal year is less than
<u>\$450,000, an amount sufficient to create a total balance</u>
of the SMERF on the beginning of the next fiscal year of
at least \$450,000 shall be appropriated.
Section 9. Title 55 of the Code of the Federated States of
Micronesia, as amended, is hereby further amended by enacting a
new section 674 of subchapter XII of chapter 6 to read as follows:
Section 674. Administration. The Fund shall be
administered by the Secretary of Justice of the
Federated States of Micronesia or his or her designee,
who shall establish regulations and procedures, pursuant
to chapter 1 of title 17 of this code necessary and
appropriate for the effectuation and implementation of
the provisions of this chapter. Distributions from the
fund shall be only for the purchase of fuel and for
routine maintenance for patrol and enforcement vessels
of the Federated States of Micronesia.
Section 10. Title 55 of the Code of the Federated States of
Micronesia, as amended, is hereby further amended by enacting a
new section 675 of subchapter XII of chapter 6 to read as follows:
Section 675. Reporting. The Secretary of Justice of
the Federated States of Micronesia or his or her

1	designee shall report to the President and the Congress
2	of the Federated States of Micronesia on the status of
3	the SMERF at the close of each fiscal year and at such
4	other times as may be required.
5	Section 11. Effective date. This Act shall take effect upon
6	its approval by the President, or upon its becoming law without
7	such approval, except as otherwise provided by law.
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9	Date: 2/11/08 Introduced by: /s/ Joseph J. Urusemal
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